



NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT

PERMITTEE: CITY OF MADISON

AREA OF COVERAGE: URBANIZED AREAS OF THE CITY OF MADISON

PERMIT NUMBER: ALS000014

RECEIVING WATERS: WATERBODIES WITHIN THE URBANIZED AREAS OF THE CITY OF MADISON

In accordance with and subject to the provisions of the Federal Water Pollution Control Act, as amended, 33 U.S.C. §§1251-1378 (the "FWPCA"), the Alabama Water Pollution Control Act, as amended, Code of Alabama 1975, §§ 22-22-1 to 22-22-14 (the "AWPCA"), the Alabama Environmental Management Act, as amended, Code of Alabama 1975, §§22-22A-1 to 22-22A-15, and rules and regulations adopted thereunder, and subject further to the terms and conditions set forth in this permit, the Permittee is hereby authorized to discharge into the above-named receiving waters.

ISSUANCE DATE:

EFFECTIVE DATE:

EXPIRATION DATE:

Alabama Department of Environmental Management

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PART I Applicability

A. *Permit Area*

This permit applies to the urbanized areas of the City of Madison that are regulated by the Permittee and discharge to the Permittee's Municipal Separate Storm Sewer System (MS4).

B. *Authorized Discharges*

1. This permit authorizes all existing or new stormwater point source discharges to waters of the State of Alabama from those portions of the (MS4s) owned or operated by the Permittee. Discharge of pollutants shall be reduced to the Maximum Extent Practicable (MEP), shall not cause, nor contribute to, violations of Alabama Water Quality Standards, and shall be in compliance with Total Maximum Daily Loads (TMDLs) where applicable.
2. The following non-stormwater discharges have been determined not to be significant sources of pollution:
 - a. Water line flushing
 - b. Landscape irrigation (not consisting of treated, or untreated wastewater unless authorized by the Department)
 - c. Diverted stream flows
 - d. Uncontaminated ground water infiltration
 - e. Uncontaminated pumped groundwater
 - f. Discharges from potable water sources
 - g. Foundation and footing drains
 - h. Air conditioning drains
 - i. Irrigation water (not consisting of treated, or untreated, wastewater unless authorized by the Department)
 - j. Rising ground water
 - k. Natural Springs
 - l. Water from crawl space pumps
 - m. Lawn watering runoff
 - n. Individual residential car washing, to include charitable carwashes
 - o. Residual street wash water
 - p. Discharge or flows from firefighting activities (including fire hydrant flushing)
 - q. Flows from riparian habitats and wetlands
 - r. Dechlorinated swimming pool discharges

C. *Prohibited Discharges*

The following discharges are not authorized by this permit:

1. Discharges that are mixed with sources of non-storm water, unless such non-storm water discharges are in compliance with a separate NPDES permit or where those dischargers have been determined not to represent significant sources of pollution, as identified by, and in compliance with, Part I.B.2;
2. Discharges of materials resulting from a spill, except emergency discharges required to prevent imminent threat to human health or to prevent severe property damage, provided reasonable and prudent measures have been taken to minimize the impact of the discharges; and
3. The discharge of sanitary wastewater through cross connections or other illicit discharges through the MS4 is prohibited.

PART II Storm Water Pollution Prevention and Management Programs

A. Storm Water Management Program (SWMP)

1. The Permittee is required to develop, revise, implement, maintain and enforce a storm water management program (SWMP) which shall include controls necessary to reduce the discharge of pollutants from its MS4 consistent with Section 402(p)(3)(B) of the Clean Water Act and 40 CFR Part 122.26. These requirements shall be met by the development and implementation of a storm water management program plan (SWMPP) which addresses the best management practices (BMPs), control techniques and systems, design and engineering methods, public participation and education, monitoring, and other appropriate provisions designed to reduce the discharge of pollutants from the MS4 to the MEP.
2. The Permittee shall provide and maintain adequate finance, staff, equipment, and support capabilities necessary to implement the SWMPP and comply with the requirements of this permit.
3. The SWMPP must address the minimum program elements referenced in Part II.B. to include the following:
 - a. A map of the Permittee's MS4 jurisdictional boundaries;
 - b. The BMPs that will be implemented for each program element;
 - c. Low impact development (LID)/green infrastructure (GI) shall be considered where feasible. Information on LID/GI is available on the following websites: <http://www.adem.alabama.gov/programs/water/waterforms/LIDHandbook.pdf> and <http://www.epa.gov/nps/urban-runoff-low-impact-development>;
 - d. The measurable goals for each of the program elements outlined in Part II.B.;
 - e. The proposed schedule – including interim milestones, as appropriate, inspections, and the frequency of actions needed to fully implement each program element; and,
 - f. The person and/or persons responsible for implementing or coordinating the BMPs for each separate program element.
4. Once the initial SWMPP is acknowledged by ADEM, activities and associated schedules outlined by the SWMPP or updates to the SWMPP are conditions of this permit.
5. Unless otherwise specified in this permit, the Permittee shall be in compliance with the conditions of this permit by the effective date.

B. Storm Water Program Elements and Requirements

1. **Storm Water Collection System Operations**
 - a. Additional Measures for the Control of Trash (to include Floatables and Debris)
 1. The Permittee shall develop and implement a short and long term strategy and program to attain the effective removal of trash from the urbanized area waterways and tributaries in such a manner to quantify the effective removal of trash per year, which shall be included in the annual report. These strategies shall be included in the Permittee's SWMP Plan and shall be updated as necessary. This program shall address the following, at a minimum:
 - a. Direct removal of trash from waterbodies;
 - b. Direct removal of trash from the MS4;

- c. Direct removal of trash prior to entry to the MS4;
 - d. Prevention through disposal alternatives; and
 - e. Prevention through waste reduction practices, additional enforcement, and/or initiatives.
2. The Permittee shall require the following measures to be implemented in the public right of way for any event or wherever it is anticipated that substantial quantities of trash or litter may be generated:
 - a. Arrangement for temporary protection of preventive measures to the catch basins, where feasible; and
 - b. Provide proper disposal of trash receptacles, clean-up of catch basins, as needed, and grounds of the event area within one business day subsequent to the event.
 3. The Permittee shall ensure that trash receptacles, or similar trash capturing devices are provided and maintained in areas identified as high trash generated areas. The Permittee may implement alternative BMPs, as outlined in the SWMPP, to provide the substantial equivalent removal of trash.

2. **Public Education and Public Involvement on Storm Water Impacts**

- a. The Permittee must further develop and implement a public education and outreach program to inform the community about the impacts from storm water discharges on waterbodies and the steps that the public can take to reduce pollutants in storm water runoff to the MEP. The Permittee shall continuously implement this program in the areas served by the MS4. Each year, the Permittee shall implement a minimum of four BMPs, with two BMPs emphasizing public education and two BMPs emphasizing public involvement.
- b. The Permittee shall include in the SWMPP a list of potential BMPs the Permittee may implement. Regarding Public Education and Public Involvement, the SWMPP must address the following information, at a minimum:
 1. Seek and consider public input in the development and implementation of the SWMPP;
 2. Identify targeted pollutant sources the Permittee's public education program is intended to address;
 3. Plans to specifically address the reduction and removal of litter, floatables and debris from entering the MS4, that may include, but is not limited to:
 - a. Establish a program to support volunteer groups for labeling storm drain inlets and catch basins with "no dumping" message; and
 - b. Posting signs referencing local codes that prohibit littering and illegal dumping at selected designated public access points to open channels, creeks, and other relevant waterbodies;
 - c. Participate in at least one activity each year that targets the removal of litter, floatables and debris from the MS4 area as described in the SWMPP. Estimate the amount of litter, floatables, and debris removed from the MS4 for each activity.
 4. Inform and involve individuals and households about the steps they can take to reduce storm water pollution; and

5. Inform and involve individuals and groups on how to participate in the storm water program (with activities such as, but not limited to, local stream and lake restoration activities, storm water stenciling, advisory councils, watershed associations, committees, participation on rate structures, stewardship programs, and environmental related activities). The target audiences and subject areas for the education program that are likely to have significant storm water impacts should include the following, at a minimum:

- a. General Public

- i. The general public shall be educated on the general impacts litter has on water bodies and how trash is delivered to streams via the MS4 and ways to reduce litter;
- ii. General impacts of storm water flows into surface water from impervious surface;
- iii. Source control BMPs in areas of pet waste, vehicle maintenance, landscaping, and rainwater reuse; and
- iv. Impacts of illicit discharges and how to report them.

- b. General Public and Businesses to include Home-Based and Mobile Businesses

- i. BMP's for use and storage of automotive chemicals, hazardous cleaning supplies, carwash soaps and other hazardous materials;
- ii. Impacts of illicit discharges and how to report them.

- c. Homeowners, Landscapers, and Property Managers

- i. BMP's for use and storage of pesticides, herbicides, and fertilizers;
- ii. Storm water pond maintenance.

- d. Engineers, Contractors and Developers

- i. Impacts of increased storm water flows into receiving water bodies;
- ii. Technical standards for construction site sediment and erosion control;
- iii. Storm water treatment and flow control BMPs; and
- iv. Run-off reduction techniques and low impact development (LID)/green infrastructure (GI) practices that may include, but not limited to, site design, pervious pavement, alternative parking lot design, retention of forests and mature trees to assist in storm water treatment and flow control BMPs.

6. Evaluation of the effectiveness of the public education program and the public involvement program.

- c. The Permittee shall report each year in the annual report the following information:

1. A description of the activities used to involve groups and/or individuals in the development and implementation of the SWMPP;
2. A description of the individuals and groups targeted and how many groups and/or individuals participated. If the exact participation is not readily quantifiable, an estimation will be sufficient;

3. A description of the BMPs performed to inform the public along with the quantity utilized (i.e. number of printed brochures, copies of newspapers, workshops, public service announcements, etc.); and
4. Results of the evaluation of the effectiveness as required in Part II.B.2.b.6.
5. The current SWMPP and the latest annual report should be posted on the Permittee's website.

3. **Illicit Discharge Detection and Elimination (IDDE)**

- a. The Permittee shall implement an ongoing program to detect and eliminate illicit discharges and improper disposal into the MS4, to the maximum extent practicable. The program shall include, at a minimum, the following:
 1. The development and annual update of an MS4 map. An initial map shall be provided in the SWMPP with updates provided each year in the annual report. The map shall include, at a minimum, the following:
 - a. The latitude/longitude of all known major outfalls;
 - b. The names of all waters of the State that receive discharges from these major outfalls; and
 - c. Structural BMPs owned, operated, or maintained by the Permittee.
 2. To the extent allowable under State law, an ordinance or other regulatory mechanism that effectively prohibits non-storm water discharges to the MS4. A copy of the IDDE ordinance or other regulatory mechanism or a hyperlink for the ordinance or regulatory mechanism location on the Permittee's website shall be included in the SWMPP. The ordinance or other regulatory mechanism shall:
 - a. Include escalating enforcement procedures and actions;
 - b. Provide for the annual review of the IDDE ordinance and update as necessary; and
 - c. Require the removal of illicit discharges as expeditiously as practicable and the immediate cessation of improper disposal practices upon identification of responsible parties. Where the removal of illicit discharge within ten (10) working days is not possible, the ordinance shall require an expeditious schedule for removal of the discharge. In the interim, the ordinance shall require the operator of the illicit discharge to take all reasonable and prudent measures to minimize the discharge of pollutants to the MS4.
 3. A dry weather screening program designed to detect and address non-storm water discharges to the MS4. This program must address, at a minimum, dry weather screening of all major outfalls at least once per five years. Priority areas will be dry weather screened on a more frequent schedule as outlined in the SWMPP. When determining priority areas, consider criteria such as, but not limited to, areas with older infrastructure, mixed-use areas, areas with a history of past illicit discharges, areas with on-site sewage disposal systems, or areas upstream of sensitive waterbodies. If any flow from an unidentified source, is observed during the dry weather screening of a major outfall, then the Permittee shall follow the sampling protocol as outlined in the SWMPP and developed, in accordance with EPA's guidance manual, *Illicit Discharge Detection and Elimination, A Guidance Manual for Program Development and Technical Assessments*, Center for Watershed Protection, October, 2004.

4. Procedures for tracing the source of a suspect illicit discharge as outlined in the SWMPP. At a minimum, these procedures will be followed to investigate portions of the MS4 that, based on the results of the field screening or other appropriate information, indicate a reasonable potential of containing illicit discharges or other sources of non-storm water.
 5. Procedures for eliminating an illicit discharge as outlined in the SWMPP.
 6. Procedures to notify ADEM of a suspect illicit discharge entering the Permittee's MS4 from an adjacent MS4 as outlined in the SWMPP.
 7. A mechanism for the public to report illicit discharges discovered within the Permittee's MS4 and procedures for appropriate investigation of such reports.
 8. The Permittee shall have a training program for appropriate personnel on identification, reporting and corrective action of illicit discharges. The SWMPP must address, at a minimum, the frequency of the training and identify the appropriate personnel by title to be trained during the permit cycle.
- b. The Permittee shall post on its website the ordinance or other regulatory mechanism as required by Part II.B.3.a.2 of this Permit. The Permittee shall report each year in the annual report the following information:
1. Total number of major outfalls within the MS4, the number and location of outfalls observed during the dry weather screening of the current year to include any follow-up screenings and the number of outfalls observed in priority areas identified by the Permittee;
 2. Updated MS4 map(s) unless there are no changes to the map that was previously submitted. When there are no changes to the map, the annual report must state this; and
 3. The number of illicit discharges investigated, any sampling results and the summary of corrective actions taken to include dates and timeframe of response.

4. Construction Site Storm Water Runoff Control

- a. The Permittee shall further develop, revise, implement and enforce an ongoing program to reduce, to the MEP, the pollutants in any storm water runoff to the MS4 from qualifying construction sites. The program shall include the following, at a minimum:
1. Procedures to require qualifying construction sites to apply for coverage under ADEM NPDES General Permit ALR100000 or other applicable NPDES Permits;
 2. To the extent allowable under State law, an ordinance or other regulatory mechanism to require effective erosion and sediment controls on qualifying construction sites, as well as sanctions to ensure compliance, and to provide all other authorities needed to implement the requirements of Part III.B.4. of this permit. The Permittee shall post on its websites this ordinance or other regulatory mechanism;
 3. Requirements for construction site operators to control waste such as discarded building materials, concrete truck washout, chemicals, litter, and sanitary waste at the construction site that may cause adverse impacts to water quality;

4. Procedures for site plan review to ensure the selection of effective erosion and sediment control practices that are consistent with the Alabama Handbook for Erosion Control, Sediment Control, And Stormwater Management on Construction Sites and Urban Areas published by the Alabama Soil and Water Conservation Committee (hereinafter the “Alabama Handbook”) and are appropriate for site conditions. Site plan review may be prioritized based on criteria outlined in the Permittee’s SWMPP and may include, but is not limited to, size and location within the priority watersheds. The plan review process shall also consider potential water quality impacts;
5. Training for the Permittee’s construction site inspection staff in the identification of appropriate construction best management practices (example: QCI training in accordance with ADEM Admin Code. r. 335-6-12 or the Alabama Construction Site General Permit);
6. Procedures to notify ADEM of construction sites that do not have a NPDES permit discovered during periodic inspections. The notification must provide, at a minimum, the specific location of the construction project, the name and contact information from the owner or operator, and a summary of the site deficiencies.
7. A mechanism for the public to report complaints regarding pollution discharges from construction sites;
8. Inspection of construction sites to verify use and proper maintenance of appropriate BMPs. Inspections of construction sites shall be performed in accordance with the frequency specified in the table below:

Site	Inspection Frequency
Priority Construction Sites (Defined in Part V.AA.)	At a minimum, inspections must occur monthly.
Other sites determined by the Permittee or Permitting Authority to be a significant threat to water quality. *	
All qualifying construction sites not meeting the criteria specified above.	At a minimum, inspections must occur every two months.
*In evaluating the threat to water quality, the following factors must be considered, if applicable: soil erosion potential; site slope; project size and type; sensitivity of receiving waterbodies; proximity to receiving waterbodies; non-storm water discharges; past record of non-compliance by the operators of the construction site; and other factors deemed relevant to the MS4.	

9. Utilizing of a construction site inspection checklist (paper and/or electronic);
10. Implementation of an enforcement response plan (ERP), which sets out the Permittee’s potential responses to violations through progressively stricter responses as needed to achieve compliance. The ERP must include a system for tracking formal actions and ADEM referrals. Types of enforcement actions may include, but not limited to the following:
 - a. Verbal Warnings – Verbal warnings are primarily consultative in nature and must specify the nature of the violation and required corrective action;
 - b. Written Notices – Written notices must stipulate the nature of the violation and the required corrective action, with deadlines for taking such action; and
 - c. Escalated Enforcement Measures – Citations, stop work orders, withholding plan approvals/authorizations, monetary penalties, or other

additional measures to address persistent non-compliance, repeat or escalating violations or incidents of major environmental harm.

11. A program to make available a list of education and training materials and resources to construction site operators in the appropriate application and maintenance of erosion and sediment controls.
- b. ADEM implements a State-wide NPDES construction storm water regulatory program. As provided by 40 CFR Part 122.35(b), the Permittee may rely on ADEM for the setting of standards for appropriate erosion controls and sediment controls for qualifying construction sites and for enforcement of such controls. If the Permittee is relying on ADEM's program, the Permittee must have this stated in the SWMPP. If not relying on ADEM's program, then the Permittee's construction program must include the following, at a minimum:
1. Requirements for construction site operators to implement appropriate erosion and sediment control BMPs consistent with the Alabama Handbook for Erosion Control, Sediment Control, And Stormwater Management on Construction Sites and Urban Areas published by the Alabama Soil and Water Conservation Committee (hereinafter the "Alabama Handbook");
 2. Requirements for construction site operators to control waste such as discarded building materials, concrete truck washout, chemicals, litter, and sanitary waste at the construction site that may cause adverse impacts to water quality;
 3. Development and implementation of an enforcement strategy that includes escalating enforcement remedies to respond to issues of non-compliance;
 4. An enforcement tracking system designed to record instances of non-compliance and the MS4's responding actions. The enforcement case documentation should include:
 - a. Name of owner/operator;
 - b. Location of construction project or industrial facility;
 - c. Description of violation;
 - d. Required schedule for returning to compliance;
 - e. Description of enforcement response used, including escalated responses if repeat violations occur or violations are not resolved in a timely manner;
 - f. Accompanying documentation of enforcement response (e.g., notices of noncompliance, notices of violations, etc.);
 - g. Any referrals to different departments or agencies; and
 - h. Date violation was resolved.
 5. The Permittee must keep records of all inspections (i.e. inspection reports), site plan reviews and employee training required by Part II.4.(a).
- c. The Permittee shall include within the SWMPP the following information:
1. A copy of the ordinance or other regulatory mechanism or a hyperlink of the ordinance or other regulatory mechanism location on the Permittee's website as required by Part II.B.4.a.2.;
 2. Procedures for site plan reviews required by Part II.B.4.a.4;
 3. A construction site inspection schedule meeting the requirements of Part II.B.4.a.8;

4. Training program, to include frequency, of MS4 site inspection staff as required by Part II.B.4.a.5;
 5. A copy of the construction site inspection checklist and/or screenshot of electronic checklist as required by Part II.B.4.a.9;
 6. The ERP as required by Part II.B.4.a.10; and
 7. Procedures and schedule for making available a list of education and training materials and resources to construction site operators in the appropriate application and maintenance of erosion and sediment controls required by Part II.B.4.a.11.
- d. The Permittee shall maintain the following information and make it available upon request:
1. Documentation of all inspections conducted of qualifying construction sites. The inspection documentation shall include, at a minimum, the following:
 - a. Facility type;
 - b. Inspection date;
 - c. Name and signature of inspector;
 - d. Location of construction project;
 - e. Owner/operator information (name, address, phone number, fax, and email);
 - f. Description of the condition of the storm water BMPs that may include, but not limited to, the quality of: vegetation and soils, inlet and outlet channels and structures, embankments, slopes, and safety benches; spillways, weirs, and other control structures; and sediment and debris accumulation in storage and forebay areas as well as in and around inlet and outlet structures; and
 - g. Photographic documentation of all critical storm water BMP components.
 2. Documentation of enforcement actions taken at construction sites to include, at a minimum, the following:
 - a. Name of owner/operator;
 - b. Location of construction project;
 - c. Description of violation;
 - d. Required schedule for returning to compliance;
 - e. Description of enforcement response used, including escalated responses if repeat violations occur;
 - f. Accompanying documentation of enforcement responses (e.g. notices of non-compliance, notices of violations, etc.); and
 - g. Any referrals to different Departments or Agencies.
 3. Records of public complaints including:
 - a. Date, time and description of the complaint;
 - b. Location of subject construction sites; and
 - c. Identification of any actions taken (e.g. inspections, enforcement, corrections). Identifying information must be sufficient to cross-reference inspection and enforcement records.
 4. Educational and Training Documentation for Construction Site Operators
 - a. List of education and training materials and resources.

- e. The Permittee shall report each year in the annual report the following information:
 - 1. A description of any completed or planned revisions to the ordinance or regulatory mechanism required by Part II.B.4 and the most recent copy, or a link to the ordinance;
 - 2. List of all active qualifying construction sites within the MS4 to include the inspections as required by Part II.B.4.a.8; and
 - 3. A summary of the following:
 - a. Number of construction site inspections;
 - a. Number of formal enforcement actions and description of violation;
 - b. Number of construction site runoff complaints received; and
 - c. Number of staff trained.

5. Post-Construction Storm Water Management in New Development and Re-Development

- a. The Permittee must further develop, revise, and implement a program to address the discharge of pollutants in post-construction storm water runoff to the MS4 from qualifying new developments and re-developments. Post-Construction Stormwater Management refers to the activities that take place after construction occurs and includes structural and non-structural controls that may include low-impact development and green infrastructure practices to obtain permanent storm water management over the life of the property's use. These post-construction controls should be considered during the initial site development planning phase.

The Permittee shall develop, update, and implement project review and enforcement procedures for qualifying new development and redevelopment projects, to the maximum extent practicable. Specifically, the Permittee shall:

- 1. Require landowners and developers to, the MEP, implement systems of appropriate structural and/or non-structural BMPs designed to reduce the discharge of pollutants in post-construction runoff, which may include, but is not limited to, the following:
 - a. Minimizing the amount of new impervious surfaces (roads, parking lots, roofs, etc.);
 - b. Preserving and protecting ecologically sensitive areas that provide water quality benefits;
 - c. Providing vegetated buffers along waterways, and reducing discharges to surface waters from impervious surfaces such as parking lots;
 - d. Implementing policies to protect trees, native soils, and other vegetation; and
 - e. Minimizing topsoil stripping and compacted soils where feasible.
- 2. Require landowners and developers to develop and maintain best management practices to ensure, to the maximum extent practicable, that post-construction runoff mimics pre-construction hydrology of the site. A 1.14-inch rainfall over a 24-hour period preceded by a 72-hour antecedent dry period shall be the basis for the design and implementation of post-construction BMPs.
- 3. Encourage landowners and developers to incorporate the use of low impact development (LID)/green infrastructure where feasible. Information on low

impact development (LID)/green infrastructure is available on the following website: <http://epa.gov/nps/lid>.

4. To the extent allowable under State law, adopt or amend an ordinance or other regulatory mechanism to ensure the applicability and enforceability of post-construction BMPs at qualifying new development and redevelopment projects. This ordinance or regulatory mechanism shall be posted on the Permittee's website.
5. Require the submittal of post-construction BMP plan, for review, as outlined in the SWMPP. The post-construction BMP plan review process may be integrated with the construction plan review process under Section II.B.4.a.4.
6. Require the submittal of 'as built' certification within 120 days of completion of project.
7. Perform and/or require the performance of annual, at a minimum, post-construction inspections to ensure that design standards are being met. The Permittee shall document its' post-construction inspection. Such documentation shall include, at a minimum:
 - a. Facility type
 - b. Inspection date
 - c. Name and signature of inspector
 - d. Site location
 - e. Owner information (name, address, phone number, fax, and email)
 - f. Description of the storm water BMP condition that may include the quality of: vegetation and soils, inlet and outlet channels and structures embankments, slopes, and safety benches; spillways, weirs, and other control structures; and sediment and debris accumulation in storage and forebay areas as well as in and around inlet and outlet structures;
 - g. Photographic documentation of all critical storm water BMP components;
 - h. Specific maintenance items or violations that need to be corrected by the owner/operator of the storm water control or BMP; and
 - i. Maintenance agreements for long-term BMP operations and maintenance.
8. The Permittee shall maintain or require the developer/owner/operator to keep records of post-construction inspections, maintenance activities and make them available to the Department upon request and require corrective actions to poorly functioning or inadequately maintained post-construction BMPs.
9. Require and/or perform adequate long-term operation and maintenance of post-construction BMPs, including one or more of the following, as applicable:
 - a. The developer's signed statement accepting responsibility for maintenance until the maintenance responsibility is legally transferred to another party; and/or
 - b. Written conditions in the sales or lease agreement that require the recipient to assume responsibility for maintenance; and/or
 - c. Written conditions in project conditions, covenants and restrictions for residential properties assigning maintenance responsibilities to a homeowner's association, or other appropriate group, for maintenance of structural and treatment control management practices; and/or
 - d. Any other legally enforceable agreement that assigns permanent responsibility for maintenance of structural or treatment control management practices.

- b. The Permittee shall include within the SWMPP the following information:
 - 1. Copies of the ordinance or other regulatory mechanism or hyperlink for the ordinance or regulatory mechanism location on the Permittee's website as required by Part II.B.5.a.4;
 - 2. Procedures to develop, implement, and enforce systems of appropriate structural and/or non-structural BMPs;
 - 3. Procedures to develop, implement and enforce performance standards;
 - 4. Procedures and schedule for development of LID/green infrastructure standards;
 - 5. Procedures to ensure compliance with the ordinance or regulatory mechanism, including the sanctions and enforcement mechanism that the Permittee will use to ensure compliance;
 - 6. Procedures for post-construction inspections, to include tracking and enforcement;
 - 7. Procedures to ensure adequate long-term operation and maintenance of BMPs; and
 - 8. Development of an inventory of post-construction structural. This inventory shall be updated annually, or as needed.
- c. The Permittee shall report each year in the annual report the following information:
 - 1. A list of the post-construction structural controls installed and inspected during the permit year;
 - 2. Updated inventory of post-construction structural controls including those owned by the Permittee;
 - 3. Number of inspections performed on post-construction structural controls; and
 - 4. Summary of enforcement actions.

6. Pollution Prevention/Good Housekeeping for Municipal Operations

- a. The Permittee shall further develop, revise, implement, and maintain a program that will prevent or reduce the discharge of pollutants in storm water run-off from municipal operations to the maximum extent practicable. The program elements shall include, at a minimum, the following:
 - 1. An inventory of all municipal facilities, including municipal facilities that have the potential to discharge pollutants via storm water runoff;
 - 2. Develop strategies for the implementation of BMPs to prevent and remove trash from entering into waterways and tributaries from the MS4 within the permitted area in such a manner as to estimate the removal of trash per year, which shall be included in the annual report;
 - 3. A Standard Operating Procedures (SOP) detailing good housekeeping practices to be employed at appropriate municipal facilities and during municipal operations that may include, but not limited to, the following:
 - a. Equipment washing;
 - b. Street sweeping;

- c. Maintenance of municipal roads including Public streets, roads, and highways, including but not limited to unpaved roads, owned, operated, or under the responsibility of the Permittee;
 - d. Storage and disposal of chemicals, Pesticide, Herbicide, and Fertilizers (PHFs) and waste materials;
 - e. Vegetation control, cutting, removal, and disposal of the cuttings;
 - f. Vehicle fleets/equipment maintenance and repair;
 - g. External Building maintenance; and
 - h. Materials storage facilities and storage yards.
4. A program for inspecting municipal facilities at a minimum of annually, to include municipal maintenance shops and equipment yards, for good housekeeping practices, including BMPs. The program shall include checklists and procedures for correcting noted deficiencies;
 5. A training program for municipal facility staff in good housekeeping practices as outlined in the SOP developed pursuant to Part II.B.6.a.3. The training shall be provided to municipal facility staff at a minimum of annually; and
 6. The Permittee shall assess the water quality impacts for those flood management projects owned, operated, or the responsibility of the Permittee. The feasibility of retrofitting existing structural control devised to provide additional pollutant removal from the storm water shall be evaluated.
- b. The Permittee shall include within the SWMPP the following information:
 1. The inventory of municipal facilities required by Part II.B.6.a.1;
 2. Schedule for developing the SOP of good housekeeping practices required by Part II.B.6.a.3;
 3. An inspection plan and schedule (frequency), including checklists and any other materials needed to comply with Part II.B.6.a.4; and
 4. A description of the training program and training schedule, including frequency, required by Part II.B.6.a.5.
 - c. The Permittee shall report each year in the annual report the following information:
 1. Any updates to the municipal facility inventory;
 2. An estimated amount of trash collected from the MS4 as required by Part II.B.6.a.2;
 3. Any updates to the inspection plan;
 4. Any updates to the SOP of good housekeeping practices; and
 5. Summary of inspection reports of municipal facilities.
 - d. The Permittee shall maintain the following information and make it available upon request:
 1. Records of inspections and corrective actions, if any; and
 2. Training records including the dates of each training activities and names of personnel in attendance.

C. Legal Authority

To the extent allowed under State law, the Permittee must annually review and revise, as necessary, its relevant ordinances or other regulatory mechanisms, or adopt any new

ordinances that provide it with adequate legal authority to control pollutant discharges into and from its MS4, and to implement and enforce its SWMPP. To be considered adequate, this legal authority must, at a minimum, authorize the Permittee to:

1. Prohibit non-storm water discharges unless such storm water discharges are in compliance with a separate NPDES permit, or determined by the Department not to be a significant contributor of pollutants to waters of the State;
2. Prohibit and eliminate illicit connections to the MS4. Illicit connections include pipes, drains, open channels, or other conveyances that have the potential to allow an illicit discharge to enter the MS4;
3. Control the discharge of spills, and prohibit dumping or disposal of materials other than storm water into the MS4;
4. Require operators of construction sites and industrial and commercial facilities to minimize the discharge of pollutants to the MS4 to the maximum extent practicable through the installation, implementation, and maintenance of appropriate controls, including installation, implementation and long-term maintenance of post-construction controls;
5. Request information to determine compliance with ordinances or other regulatory mechanism;
6. Enter private property for the purpose of inspecting and monitoring at reasonable times any facilities, equipment, practices, or operations for active or potential polluted storm water discharges to the MS4;
7. Promptly require that dischargers cease and desist discharging and/or clean-up and abate a discharge;
8. Levy citations or administrative fines against responsible parties to include but not limited to non-compliant construction sites;
9. Require recovery and remediation costs from responsible parties; and
10. Provide the authority to enter into interagency agreements with other entities for the purpose of controlling the contribution of pollutants to the maximum extent practicable from one MS4 to another MS4.

D. SWMPP Plan Review and Modification

1. The Permittee shall submit to the Department within nine months of the effective date of this permit a revised SWMPP. The Permittee shall implement plans to seek and consider public input in the development, revision, and implementation of this SWMPP, as required by Part II.B.2.b.1. Thereafter, the Permittee shall perform an annual review, at a minimum, of the current SWMPP and must modify the SWMPP, as necessary, to maintain compliance with the permit. Any modifications to the SWMPP shall be submitted to the Department. Modifications made to the SWMPP may include, but are not limited to, the replacement of ineffective or infeasible BMPs or the addition of components, controls, and requirements.
2. The Permittee shall implement the SWMPP on all new areas added to their municipal separate storm sewer system (or for which they become responsible for

implementation of storm water quality controls) as soon as practicable. Implementation of the program in any new area shall consider the plans of the SWMPP of the previous MS4 ownership, if any.

E. Impaired Waters and Total Maximum Daily Loads (TMDLs)

1. This permit does not authorize new sources or new discharges of pollutants of concern to impaired waters unless consistent with an EPA-approved or EPA-established Total Maximum Daily Load (TMDL) and applicable State law or unless determined not to cause or contribute to the impairment. Impaired waters are those that do not meet applicable water quality standards and are identified on the State of Alabama's §303(d) list. Pollutants of concern are those pollutants for which the water body is listed as impaired which contribute to the listed impairment;
2. The Permittee must determine whether the discharge from any part of the MS4 contributes directly or indirectly to a waterbody that is included on the latest §303(d) list or designated by the Department as impaired or is included in an EPA-approved or EPA-established TMDL;
3. If the Permittee's MS4 discharges to a waterbody included on the latest §303(d) or designated by the Department as being impaired, it must demonstrate the discharges, as controlled by the Permittee, do not cause or contribute to the impairment. The SWMPP must detail the BMPs that are being utilized to control discharges of pollutants associated with the impairment. If existing BMPs are not sufficient to achieve this demonstration, the Permittee must, within six (6) months following the publication of the latest final §303(d) list or Department designation, or the effective date of this permit, submit a revised SWMPP detailing new or modified BMPs. The SWMPP must be revised as directed by the Department and the new or modified BMPs must be implemented within one year from the publication of the latest final §303(d) list or Department designation.
4. Permittee discharging from MS4s into waters with EPA-Approved TMDLs and/or EPA-Established TMDLs
 - a. The Permittee must also determine whether its MS4 discharges to a waterbody for which a total maximum daily load (TMDL) has been established or approved by EPA. If an MS4 discharges into a water body with an EPA approved or established TMDL, then the SWMPP must include BMPs targeted to meet the assumptions and requirements of the TMDL. If additional BMPs are necessary to meet the requirements of the TMDL, the SWMPP must include a schedule for the installation and/or implementation of such BMPs. A monitoring component to assess the effectiveness of the BMPs in achieving the TMDL requirements must also be included in the SWMPP. Monitoring can entail a number of activities including, but not limited to; outfall monitoring, in-stream monitoring, and/or modeling. Monitoring data, along with analysis of this data, shall be included in the Annual Report.
 - b. If, during the permit cycle, a TMDL is approved or established by EPA for any waterbody into which an MS4 discharges, the Permittee must review the applicable TMDL to see if it includes requirements for control of storm water discharges from the MS4.
 - c. If it is found that the Permittee must implement specific allocations of the TMDL, it must assess whether the assumptions and requirements of the TMDL are being met through implementation of existing BMPs or if additional BMPs are necessary. The SWMPP must include BMPs targeted to meet the assumptions and

requirements of the TMDL. If existing BMPs are not sufficient, the Permittee must, within six (6) months following the approval or establishment of the TMDL by EPA, submit a revised SWMPP detailing new or modified BMPs to be utilized along with a schedule of installation and/or implementation of such BMPs. Any new or modified BMPs must be implemented within one (1) year, unless an alternate date is approved by the Department, from the establishment or approval of the TMDL by EPA. A monitoring component to assess the effectiveness of the BMPs in achieving the TMDL requirements must also be included in the SWMPP. Monitoring can entail a number of activities including, but not limited to; outfall monitoring, in-stream monitoring, and/or modeling. Monitoring data, along with an analysis of this data, shall be included in the Annual Report.

F. Responsibilities of Permittee

If the Permittee is relying on another entity to satisfy one or more requirements of this permit, then the Permittee must note that fact in the SWMPP. The Permittee remains responsible for compliance with the permit and reliance on another entity will not be a defense or justification for non-compliance if the entity fails to implement the permit requirements.

PART III Monitoring and Reporting

1. If there are no 303(d) listed or TMDL waters located within the Permittee's MS4 area, no monitoring shall be required. The SWMPP shall include a determination stating if monitoring is required.
2. If a waterbody within the MS4 jurisdiction is listed on the latest final §303(d) list, or otherwise designated impaired by the Department, or for which a TMDL is approved or established by EPA, during this permit cycle, then the Permittee must implement a monitoring program, within 6 months, to include monitoring that addresses the impairment or TMDL. A monitoring plan shall be included in the SWMPP and any revisions to the monitoring program shall be documented in the SWMPP and Annual Report. In addition, the permit may be modified by the Department to establish the additional or revised monitoring locations.
3. Proposed monitoring locations, and monitoring frequency shall be described in the SWPPP with actual locations described in the annual report;
4. The Permittee must include in the monitoring program any parameters attributed with the latest final §303(d) list or otherwise designated by the Department as impaired or are included in an EPA-approved or EPA-established TMDL;
5. Analysis and collection of samples shall be done in accordance with the methods specified at 40 CFR Part 136. Where an approved 40 CFR Part 136 does not exist, then a Department approved alternative method may be used;
6. If the Permittee is unable to collect samples due to adverse conditions, the Permittee must submit a description of why samples could not be collected, including available documentation of the event. An adverse climatic condition which may prohibit the collection of samples includes weather conditions that create dangerous conditions for personnel (such as local flooding, high winds, hurricane, tornadoes, electrical storms, etc.) or otherwise make the collection of a sample impracticable (drought, extended frozen conditions, etc.);

7. Monitoring results must be reported with the subsequent Annual Report and shall include the following monitoring information:
 - a. The date, latitude/longitude of location, and time of sampling;
 - b. The name(s) of the individual(s) who performed the sampling;
 - c. The date(s) analysis was performed;
 - d. The name(s) of individuals who performed the analysis;
 - e. The analytical techniques or methods used; and
 - f. The results of such analysis.

PART IV Annual Reporting Requirements

1. The Permittee shall submit to the Department an annual report no later than January 31 of each year. The annual report shall cover the previous fiscal year beginning October 1 through September 30, and annually thereafter.
2. On or after December 21, 2023, all annual reports shall be submitted to the Department electronically in prescribed manner acceptable to the Department.
3. The Permittee shall sign and certify the annual report in accordance with Part V.K.
4. The annual report shall include the following information, at a minimum, and in addition to those requirements referenced in Part II.B and Part III:
 - a. A list of contacts and responsible parties (e.g.: agency, name, phone number, address, & email address) who had input to and are responsible for the preparation of the annual report.
 - b. An overall evaluation of the storm water management program developments and progress for the following:
 1. Major findings such as water quality improvements or degradation;
 2. Major accomplishments;
 3. Overall program strengths/weaknesses;
 4. Future direction of the program;
 5. The Permittee(s) will make an overall determination of the effectiveness of the SWMPP taking into account water quality/watershed improvements; and
 6. Required actions that were not performed, and reasons why the actions were not accomplished.
 - c. The annual report will include a narrative report of all program elements referenced in Part II.B of this permit. The activities concerning a program element shall be discussed as follows:
 1. Program element activities completed and in progress;
 2. General discussion of element. Explanation for all element activities that have not been fully implemented or completed. Results of activities shall be summarized and discussed (e.g.: maintenance caused by inspection, pollutants detected by monitoring, investigations as a result of dry and wet

- weather screening, number and nature of enforcement item, education activities/participation);
 3. Status of program element with compliance, implementation, and augmentation schedules in Part II of the permit;
 4. Assessment of controls; and
 5. Discussion of proposed element revisions.
- d. The annual report shall contain a monitoring section which discusses the progress and results of the monitoring programs required under Part III of the permit and shall include, at a minimum, the following information.
1. Status of implementation of the monitoring program;
 2. Map(s) showing the monitoring station locations, latitude/longitude, and narrative site descriptions, including watershed size;
 3. Raw data, results, methods of evaluating the data, graphical summaries of the data, and an explanation/discussion of the data for each component of the monitoring program;
 4. An analysis of the results of each monitoring program component;
 5. A comparison of the reporting year's data to the previous five years of data to establish a trend analysis to determine the relative health of the receiving water;
 6. All monitoring reports and supporting data shall be submitted in hardcopy and/or electronically in a format deemed acceptable to the Department concurrently with the submission of the Annual Report; Failure to provide this data in a format appropriate to the Department for review shall be a violation of this permit; and
 7. The interpretation of the analytical data, required by Part III.2-3 of the Permit, for determinacy of meeting water quality standards.
- e. Provide the status of the implementation and proposed changes to the SWMPP to include assessment of controls and specific improvements or degradation to water quality;
- f. Provide a summary of inspections and enforcement actions for regulatory program. Enforcement actions should include a corrective action summary;
- g. Implementation status of the public education programs; and
- h. Status of expenditures and budget for the past fiscal year and the next fiscal year for the Permittee's program. The analysis shall indicate budgets and funding sources.

PART V Standard and General Permit Conditions

A. Certification and Signature of Reports

All reports required by the permit and other information requested by the Director shall be signed and certified in accordance with Part V.K. of this permit.

B. Submittals

All documents required to be submitted to the Department by this permit, shall be addressed to:

Alabama Department of Environmental Management
Stormwater Management Branch, Water Division
Post Office Box 301463
Montgomery, Alabama 36130-1463

Certified and Registered Mail shall be addressed to:

Alabama Department of Environmental Management
Stormwater Management Branch, Water Division
1400 Coliseum Blvd
Montgomery, Alabama 36110-2059

C. *Retention of Records*

The Permittee shall retain the storm water quality management program developed in accordance with Part II of this permit until at least five (5) years after coverage under this permit terminates. The Permittee shall retain all records of all monitoring information, copies of all reports required by this permit, and records required by this permit, and records of all other data required by or used to demonstrate compliance with this permit, until at least three (3) years after coverage under this permit terminates. This period may be explicitly modified by alternative provisions of this permit or extended by request of the Director at any time.

D. *Duty to Comply*

The Permittee must comply with all conditions of this permit. Any permit non-compliance constitutes a violation of the Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.

E. *Civil and Criminal Liability*

1. Tampering

Any person, who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained or performed under this permit shall, upon conviction, be subject to penalties as provided by AWPCA.

2. False Statements

Any person knowingly makes any false statement, representation, or certification in any record or other documentation submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or non-compliance, shall, upon conviction, be punished as provided by AWPCA.

3. Relief from Liability

Nothing in this permit shall be construed to relieve the Permittee(s) of civil and criminal liability under AWPCA or FWPCA for non-compliance with any term or condition of this permit.

F. *Duty to Reapply*

1. If the Permittee intends to continue an activity regulated by this permit beyond the expiration of this permit, the Permittee must apply for and obtain a new permit. The application shall be submitted at least 180 days prior to expiration of this permit.

2. Failure of the Permittee to apply for re-issuance at least 180 days prior to permit expiration will void the automatic continuation of the expiring permit provided by ADEM Administrative Code, Rule 335-6-6.-06, and should the permit not be re-issued for any reason any discharge after expiration of this permit will be an unpermitted discharge.

G. *Need to Halt or Reduce an Activity Not a Defense*

It shall not be a defense for a Permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

H. *Duty to Mitigate*

The Permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit which has a reasonable likelihood of adversely affecting human or the environment.

I. *Bypass*

- a. Any bypass as defined in 40 CFR 122.41(m) is prohibited except as provided in Part V.I.b. and c.
- b. A bypass is not prohibited if:
 - (1) It does not cause any applicable discharge limitation, if specified in this Permit, to be exceeded;
 - (2) The discharge resulting from such bypass enters the same receiving water as the discharge from the permitted outfall, if applicable;
 - (3) It is necessary for essential maintenance of a treatment or control facility or system to assure efficient operation of such facility or system, if applicable; and
 - (4) The Permittee monitors the discharge resulting from such bypass at a frequency, at least daily, sufficient to prove compliance with the discharge limitations, if specified in this Permit.
- c. A bypass is not prohibited and need not meet the discharge limitations, if specified in this Permit, if:
 - (1) It is unavoidable to prevent loss of life, personal injury, or severe property damage;
 - (2) There are no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if the Permittee could have installed adequate backup equipment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
 - (3) The Permittee submits a written request for authorization to bypass to the Director at least ten (10) days, if possible, prior to the anticipated bypass or within 24 hours of an unanticipated bypass, the Permittee is granted such authorization, and Permittee complies with any conditions

imposed by the Director to minimize any adverse impact to waters resulting from the bypass.

- d. The Permittee has the burden of establishing that each of the conditions of Parts V.I.b. or c. have been met to qualify for an exception to the general prohibition against bypassing contained in Part V.I.a. and an exemption, where applicable, from the discharge limitations, if specified in this Permit.

J. Upset

- a. Except as provided in Part V.I.b. and c., a discharge which results from an upset as defined in 40 CFR 122.41(n) need not meet the applicable discharge limitations, if specified in this Permit, if:

- (1) No later than 24-hours after becoming aware of the occurrence of the upset, the Permittee orally reports the occurrence and circumstances of the upset to the Director; and
- (2) No later than five (5) days after becoming aware of the occurrence of the upset, the Permittee furnishes the Director with evidence, including properly signed, contemporaneous operating logs, design drawings, construction certification, maintenance records, weir flow measurements, dated photographs, rain gauge measurements, or other relevant evidence, demonstrating that:
 - (i) An upset occurred;
 - (ii) The Permittee can identify the specific cause(s) of the upset;
 - (iii) The Permittee's treatment facility was being properly operated at the time of the upset; and
 - (iv) The Permittee promptly took all reasonable steps to minimize any adverse impact to waters resulting from the upset.

- b. The Permittee has the burden of establishing that each of the conditions of Part V.J.a. has been met to qualify for an exemption from the discharge limitations, if specified in this Permit.

K. Duty to Provide Information

The Permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, suspending, or revoking this permit in whole or in part, or to determine compliance with this permit. The Permittee shall also furnish to the Director upon request copies of records required to be kept by this permit.

L. Other Information

If the Permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Director, it shall promptly submit such facts or information with a written explanation for the mistake and/or omission.

M. Signatory Requirements

All reports and forms to be submitted by this permit, AWPCA and the Department's rules and regulations, shall be signed by a "responsible official" of the Permittee, as defined in ADEM Administrative Code, Rule 335-6-6-.09, or a "duly authorized representative" of such official, as defined by ADEM Administrative Code, Rule 335-6-6-.09, and shall bear the following certification:

"I certify under the penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the persons who manage the system, or those persons directly responsible for gathering the information, the information is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

N. Oil and Hazardous Substance Liability

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the Permittee from any responsibilities, liabilities, or penalties to which the Permittee is or may be subject under Section 311 of FWPCA.

O. Property and Other Rights

This permit does not convey any property rights in either real or personal property, or any exclusive privileges, nor does it authorize any injury to persons or property or invasion of other private rights, or any infringement of Federal, State, or local laws or regulations, nor does it authorize or approve the construction of any physical structures or facilities or the undertaking of any work in any waters of the State of Alabama.

P. Severability

The provision of this permit are severable, and if any provision of this permit or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of the permit shall not be affected thereby.

Q. Compliance with Statutes and Rules

This permit is issued under ADEM Administrative Code, Chapter 335-6-6. All provisions of this chapter that are applicable to this permit are hereby made a part of this permit.

This permit does not authorize the non-compliance with or violation of any laws of the State of Alabama or the United States of America or any regulations or rules implementing such laws.

R. Proper Operations and Maintenance

The Permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Permittee to achieve compliance with the conditions of this permit and with the requirements of storm water pollution prevention plans. Proper operation and maintenance require the operation of backup or auxiliary facilities or similar systems, installed by a Permittee only when necessary to achieve compliance with conditions of the permit.

S. Monitoring Records

1. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
2. The Permittee shall retain records of all monitoring information including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of reports required by this permit, and records of all data used to complete the application of this permit, for a period of at least three (3) years from the date of

the sample, measurement, report or application. This period may be extended at the request of the Director at any time.

T. *Monitoring Methods*

Monitoring must be conducted according to test procedures approved under 40 CFR Part 136, unless other test procedures have been specified in this permit.

U. *Right of Entry and Inspection*

The Permittee shall allow the Director or an authorized representative, upon presentation of credentials and other documents as may be required by law, to:

1. Enter upon any of the Permittee's premises where a regulated facility or activity or point source is located or in which any records must be maintained under conditions of this permit;
2. Have access to and copy, at reasonable times, any records required to be maintained by the terms and conditions of this permit;
3. Inspect, at reasonable times, any point source, any monitoring equipment or practices being maintained to comply with this permit, or any treatment or control or systems being maintained to comply with this permit; and
4. Sample or monitor, at reasonable times, for the purposes of determining permit compliance or as otherwise authorized by AWPCA, any substances or parameters at any location.

V. *Additional Monitoring by the Permittee*

If the Permittee monitors more frequently than required by this permit, using test procedures approved under 40 CFR Part 136 or as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the monitoring report. Such increased monitoring frequency shall also be indicated on the monitoring report.

W. *Permit Modification and Revocation*

1. This permit may be modified or revoked or reissued, in whole or in part, during its term for cause including but not limited to, the following:
 - a. If cause for termination under Part W.3., of this permit exists, the Director may choose to revoke or re-issue this permit instead of terminating the permit;
 - b. If a request to transfer this permit has been received, the Director may decide to revoke and re-issue or to modify the permit; or
 - c. If modification or revocation and re-issuance is requested by the Permittee and cause exists, the Director may grant the request.
2. This permit may be modified during its term for cause, including but not limited to:
 - a. If cause for termination under Part W.3., of this permit exists, the Director may choose to modify this permit instead of terminating this permit;

- b. The Director has received new information that was not available at the time of permit issuance and that would have justified the application of different permit conditions at the time of issuance;
 - c. Errors in calculation of discharge limitation or typographical or clerical errors were made;
 - d. To the extent allowed by ADEM Administrative Code, Rule 335-6-6-.17, when the standards or regulations on which the permit was based have been changed by promulgation of amended standards or regulations or judicial decision after the permit was issued;
 - e. To the extent allowed by ADEM Administrative Code, Rule 335-6-6-.17, permit may be modified to change compliance schedules;
 - f. To incorporate an applicable Section 307(a) of FWPCA toxic effluent standard or prohibition;
 - g. When required by the re-opener conditions in this permit;
 - h. Upon failure of the State to notify, as required by Section 402(b)(3) of FWPCA, another State whose water may be affected by a discharge permitted by this permit;
 - i. When required to correct technical mistakes, such as errors in calculation, or mistaken interpretations of law made in determining permit conditions;
 - j. When requested by the Permittee and the Director determines that the modification has cause and will not result in a violation of federal or State law, rules, or regulations;
 - k. To add a new Permittee who is the owner or operator of a portion of the Municipal Separate Storm Sewer System; or
 - l. To change portions of the Storm Water Quality Management Program that is considered permit conditions.
3. This permit may be terminated during its term for cause, including but not limited to, the following:
 - a. Violation of any term or condition of this permit;
 - b. The Permittee's misrepresentation or failure to disclose fully all relevant facts in the permit application or during the permit issuance or the Permittee's misrepresentation of any relevant facts at any time;
 - c. Materially false or inaccurate statements or information in the permit application or the permit;
 - d. The Permittee's discharge threatens human life or welfare or the maintenance or water quality standards; or
 - e. Any other cause allowed by ADEM Administrative Code, Rule 335-6-6.
 4. This permit may be suspended during its term for cause, including but not limited to, the reasons for termination listed above.

5. The filing of a request by the Permittee for modification, suspension or revocation of this permit, in whole or in part, does not stay any permit term condition.

X. *Termination of Coverage for a Single Permittee*

Permit Coverage may be terminated, in accordance with the provision of 30 CFR 122.64 and 124.5, for a single Permittee without terminating coverage for other Permittees.

Y. *Modification of Storm Water Management Program*

Only those portions of the Storm Water Management Program specifically required as permit conditions shall be subject to modification requirements of 40 CFR 124.5. Replacement of an ineffective or infeasible BMP implementing a required component of the Storm Water Management Program with an alternate BMP expected to achieve the goals of the ineffective or infeasible BMP shall be considered a minor modification to the SWMPP and not modification to the Permit.

Z. *Changes in Monitoring Outfalls*

This permit is issued on a system-wide basis in accordance with CWA §402(p)(3)(i) and authorizes discharges from all portions of the MS4. Since all outfalls are authorized, changes in monitoring outfalls, other than those with specific numeric effluent limitations, shall be considered minor modifications to the permit and will be made in accordance with the procedures at 40 CFR 122.63.

AA. *Definitions*

1. “Alabama Handbook” means the July 2018 edition of the Alabama Handbook for Erosion Control, Sediment Control, and Stormwater Management on Construction Sites and Urban Areas, Alabama Soil and Water Conservation Committee (ASWCC) published at the time the permit is effective.
2. “Arithmetic Mean” means the summation of the individual values of any set values divided by the number of individual values.
3. “AWPCA” means Code of Alabama 1975, Title 22, the Alabama Water Pollution Control Act, as amended.
4. “Best Management Practices” (BMPs) means activities, prohibitions of practices, maintenance procedures, and other management practices implemented to prevent or reduce the discharge of pollutants to waters of the State. BMPs also include treatment systems, operating procedures, and practices to control facility runoff, spillage or leaks, sludge or water disposal, or drainage from raw material storage.
5. “Control Measure” as used in this permit, refers to any Best Management Practice or other method used to prevent or reduce the discharge of pollutants to waters of the State.
6. “CWA” or “The Act” means the Clean Water Act (formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972) Pub.L. 92-500, as amended Pub. L. 95-217, Pub. L. 95-576, Pub. L. 96-483 and Pub. L. 97-117, 33 U.S.C. 1251 et.seq.
7. “Department” means the Alabama Department of Environmental Management or an authorized representative.
8. “Discharge”, when used without a qualifier, refers to “discharge of a pollutant” as defined as ADEM Administrative Code 335-6-6-.02(m).

9. "Flood Management Project" means a project that will alter, modify, or change the base flood elevation of a 1% annual chance flood event.
10. "Flow-weighted composite sample" means a composite sample consisting of a mixture of aliquots collected at a constant time interval, where the volume of each aliquot is proportional to the flow rate of the discharge at the time of sampling.
11. "Green Infrastructure (GI)" refers to systems and practices that use or mimic natural processes to infiltrate, evapotranspiration (the return of water to the atmosphere either through evaporation or by plants), or reuse stormwater or runoff on the site where it is generated
12. "Hydrology" refers to the physical characteristics of storm water discharge, including the magnitude, duration, frequency, and timing of discharge.
13. "Illicit connection" means any man-made conveyance connecting a non-storm water discharge directly to a municipal separate storm sewer system.
14. "Illicit discharge" means any discharge to a municipal separate storm sewer that is not composed entirely of storm water except discharges pursuant to a NPDES permit.
15. "Industrial Land Use" means land utilized in connection with manufacturing, processing, or raw materials storage at facilities identified under Alabama State Law.
16. "Infiltration" means water other than wastewater that enters a sewer system, including foundation drains, from the ground through such means as defective pipes, pipe joints, connections, or manholes. Infiltration does not include, and is distinguished from, inflow.
17. "Landfill" means an area of land or an excavation in which wastes are placed for permanent disposal, and which is not a land application unit, surface impoundment, injection well, or waste pile.
18. "Large" municipal separate storm sewer system means all municipal separate storm sewers that are either: (i) located in an incorporated place (city) with a population of 250,000 or more as determined by the latest decennial census.
19. "Low Impact Development" (LID) is an approach to land development (or re-development) that works with nature to manage storm water as close to its source as possible. LID employs principles such as preserving and recreating natural landscape features, minimizing effective imperviousness to create functional and appealing site drainage that treat storm water as a resource rather than a waste product.
20. "Major outfall" is the point(s) where the MS4 discharges to a water of the State from (1) a pipe (or closed conveyance) system with a cross-sectional area equal to or greater than 7.07 square feet (e.g., if a single circular pipe system, an inside diameter of 36 inches or greater), (2) a single conveyance other than a pipe, such as an open channel ditch, which is associated with a drainage area of more than 50 acres, (3) a pipe (or closed conveyance) system draining "industrial land use" with a cross-sectional area equal to or greater than 0.79 square feet (e.g., if a single circular pipe system, an inside diameter of 12 inches or greater), (4) or a single conveyance other than a pipe, such as an open channel ditch, which is associated with an "industrial land use" drainage area of more than 2 acres; For the purpose of this permit, outfalls of the "double barrel" type, whose combined cross-sectional area is greater than 7.07 square feet, equivalent to a single circular pipe outfall with an inside diameter of 36 inches or greater, are also considered major outfalls.

21. "MEP" is an acronym for "Maximum Extent Practicable," the technology-based discharge standards and controls necessary for municipal separate storm sewer systems to reduce pollutants in storm water discharges that was established by CWA Section 402(p). These standards and controls may consist of a combination of best management practices, control techniques, system design and engineering methods, and such other provisions for the reduction of pollutants discharged from a MS4 as described in the storm water management system.
22. "Medium" municipal separate storm sewer system means all municipal separate storm sewers that are either: (i) located in an incorporated place (city) with a population of 100,000 or more but less than 250,000 as determined by the latest decennial census.
23. "MS4" is an acronym for "Municipal Separate Storm Sewer System" and is used to refer to either a large, medium, or small municipal separate storm sewer system. The term is used to refer to either the system operated by a single entity or a group of systems within an area that are operated by multiple entities.
24. "Municipal Separate Storm System" is defined at 40 CFR Part 122.26(b)(8) and means a conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains): (i) Owned or operated by a State, city, town, borough, county, parish, district, association, or other public body (created by or pursuant to State law) having jurisdiction over disposal of sewage, industrial wastes, storm water, or other wastes, including special districts under State law such as a sewer district, flood control district or drainage district, or similar entity, or a designated and approved management agency under section 208 of the CWA that discharges to waters of the United States; (ii) Designed or used for collecting or conveying storm water; (iii) Which is not a combined sewer; and (iv) Which is not part of a Publicly Owned Treatment Works (POTW) as defined in ADEM Administrative Code 335-6-6-.02(nn).
25. "Permittee" means each individual co-applicant for an NPDES permit who is only responsible for permit conditions relating to the discharge that they own or operate.
26. "Point Source" means any discernible, confined, and discrete conveyance, including but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, landfill leachate collection system, vessel or other floating craft from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture or agricultural storm water runoff.
27. "Priority Construction Site" means any qualifying construction site in an area where the MS4 discharges to a waterbody which is listed on the most recently approved 303(d) list of impaired waters for turbidity, siltation, or sedimentation, any waterbody for which a TMDL has been finalized or approved by EPA for turbidity, siltation or sedimentation, any waterbody assigned the Outstanding Alabama Water use classification in accordance with ADEM Admin. Code r. 335-6-10-.09, and any waterbody assigned a special designation in accordance with 335-6-10-.10.
28. "Qualifying Construction Site" means any construction activity that results in a total land disturbance of one or more acres and activities that disturb less than one acre but are part of a larger common plan of development or sale that would disturb one or more acres. Qualifying construction sites do not include land disturbance conducted by entities under the jurisdiction and supervision of the Alabama Public Service Commission.
29. "Qualifying New Development and Redevelopment" means any site where construction commenced on or after May 1, 2017 that results from the disturbance of one acre or more of land or the disturbance of less than one acre of land if part of a larger common plan of development or sale that is greater than one acre. Qualifying new development and redevelopment does not include the following:

- a. Land disturbances conducted by entities under the jurisdiction and supervision of the Alabama Public Service Commission.
 - b. An existing development that has been constructed or approved prior to May 1, 2017;
 - c. A development that is part of a larger development that has been approved prior to May 1, 2017 and all storm water management facilities were constructed as part of the large development; and
 - d. A development that reduces the existing impervious area within the development.
30. “Storm water” is defined in 40 CFR Part 122.26(b)(13) and means storm water runoff, snow melt runoff, and surface runoff and drainage.
31. “Structural Controls” means an engineered BMP constructed with rigid walls and/or weirs and piped drainage that utilize active or passive treatment and/or mechanical systems for the purpose of treating storm water runoff.
32. “Structural Flood Control” means structural measures that control the 1% annual chance floodwaters by construction of barriers, storage areas or by modifying / redirecting channels.

DRAFT

**NPDES PERMIT RATIONALE
CITY OF MADISON
MS4 NPDES Permit**

NPDES Permit No: **ALS000014** Date: September 2, 2020

Permit Applicant: City of Madison

Location: This Permit applies to the corporate boundaries of the City of Madison.

Draft Permit is: Initial Issuance:
Reissuance due to expiration: X
Modification of existing permit:
Revocation and Reissuance:

Introduction: This permit requires implementation of the MS4 program under the State and Federal NPDES regulations. The City of Madison is classified as a Phase II MS4. The Permittee is currently operating under administratively extended NPDES Individual Permit Number ALS000014. The Permittee's application is the fourth year MS4 Annual Report and can be found on ADEM's FileNet system called eFile (<http://app.adem.alabama.gov/eFile/>) under the Permittee's NPDES Permit No. ALS000014. This proposed permit is a permit reissuance and requires the Permittee to develop, implement, and enforce a Storm Water Management Program (SWMP) designed to reduce the discharge of pollutants to the maximum extent practicable using the minimum control measures to protect water quality and to satisfy the appropriate water quality requirements of the Clean Water Act. The Permittee must also develop a Storm Water Management Program Plan (SWMPP) to describe in detail the measures for implementation and maintenance of the SWMP. The minimum control measures include the following: Structural Controls; Public Education and Public Involvement on Storm Water Impacts; Illicit Discharge Detection and Elimination (IDDE); Construction Site Storm Water Runoff Control; Post-Construction Storm Water Management for New Development and Re-Development; Pollution Prevention/Good Housekeeping. The Permittee must submit an annual report that includes documentation of the six (6) minimum control measures used by the Permittee to reduce the discharge of pollutants to waterbodies to the maximum extent practicable. The Permittee is required to develop and implement a monitoring plan for streams receiving MS4 discharges in order to provide data to be used to assess the effectiveness and adequacy of BMPs implemented under the SWMPP. This would include MS4 discharges to an impaired waterbody, as listed on the State of Alabama's 303(d) list, or MS4 discharges into a waterbody with an Environmental Protection Agency (EPA)-established and/or EPA-approved Total Maximum Daily Load (TMDL).

State and Federal Permit Requirements: This permit implements applicable requirements of 40 CFR Part 122.26

Permit Procedures: This draft permit has been developed in accordance with all applicable procedures of ADEM Admin. Code r. 335-6-6.

Effluent Standards and Limitations: This permit requires that any discharges associated with the regulated MS4 be consistent with TMDLs established and/or approved by the EPA in addition to applicable State Water Quality Standards. This permit also requires that controls (including the minimum control measures listed above) be developed and implemented to reduce the discharge of pollutants.

Prepared by: Melanie Ratcliffe

FACT SHEET

**APPLICATION FOR
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM
PERMIT TO DISCHARGE TO WATERS OF
THE STATE OF ALABAMA
ALABAMA DEPARTMENT OF TRANSPORTATION MS4**

Date: September 2, 2020

Prepared By: Melanie Ratcliffe

NPDES Permit No. ALS000014

1. Description of Category:

This Permit applies to the municipal separate storm sewer (MS4) which is owned, operated, and/or maintained by the City of Madison that is in the corporate boundaries of the City of Madison.

2. Geographic area covered:

State of Alabama

3. Receiving waters:

Waterbodies within the corporate boundaries of the City of Madison.

4. Types of discharge:

The permit authorizes all existing or new storm water point source discharges to waterbodies within the corporate boundaries of the City of Madison. Discharge of pollutants shall be reduced to the Maximum Extent Practicable (MEP), shall not cause, nor contribute to, violations of Alabama Water Quality Standards, and shall be in compliance with Total Maximum Daily Loads (TMDLs) where applicable.

5. Permit Conditions:

The permit conditions are based on 40 CFR 122.26 and ADEM Admin. Code r. 335-6.

6. Procedures for the formulation of final determinations:

a. Comment Period

The Alabama Department of Environmental Management proposes to issue NPDES permit subject to the limitations and special conditions outlined above. This determination is tentative.

Interested persons are invited to submit written comments on the proposed permit to the following address:

Jeffery W. Kitchens, Chief
Water Division
Alabama Department of Environmental Management
1400 Coliseum Blvd.
(Mailing Address: Post Office Box 301463; Zip 36130-1463)
Montgomery, Alabama 36110-2400
(334) 271-7823
water-permits@adem.alabama.gov

All comments received prior to the closure of the public notice period (see attached public notice) will be considered in the formulation of the final determination with regard to this permit.

b. Public Hearing

A written request for a public hearing may be filed within the public notice period and must state the nature of the issues proposed to be raised in the hearing. A request for a hearing should be filed with the Department at the following address:

Jeffery W. Kitchens, Chief
Water Division
Alabama Department of Environmental Management
1400 Coliseum Blvd.
(Mailing Address: Post Office Box 301463; Zip 36130-1463)
Montgomery, Alabama 36110-2400
(334) 271-7823
water-permits@adem.alabama.gov

The Director shall hold a public hearing whenever it is found, on the basis of hearing requests, that there exists a significant degree of public interest in a permit application or draft permit. The Director may hold a public hearing whenever such a hearing might clarify one or more issues involved in the permit decision. Public notice of such a hearing will be made in accordance with ADEM Admin. Code r. 335-6-6-.21.

c. Issuance of the Permit

All comments received during the public comment period shall be considered in making the final permit decision. At the time that any final permit decision is issued, the Department shall prepare a response to comments in accordance with ADEM Admin. Code r. 335-6-6-.21. **The Permittee's application (fourth year annual report) and the permit record, including the response to comments, will be available to the public via the eFile system (<http://app.adem.alabama.gov/eFile/>) or an appointment to review the record may be made by writing the Permits and Services Division at the above address.**

Unless a request for a stay of a permit or permit provision is granted by the Environmental Management Commission, the proposed permit contained in the Director's determination shall be issued and effective, and such issuance will be the final administrative action of the Alabama Department of Environmental Management.

d. Appeal Procedures

As allowed under ADEM Admin. Code chap. 335-2-1, any person aggrieved by the Department's final administrative action may file a request for hearing to contest such action. Such requests should be received by the Environmental Management Commission within thirty days of issuance of the permit. Requests should be filed with the Commission at the following address:

Alabama Environmental Management Commission
1400 Coliseum Blvd.
(Mailing Address: Post Office Box 301463; Zip 36130-1463)
Montgomery, Alabama 36110-2400

All requests must be in writing and shall contain the information provided in ADEM Admin. Code r. 335-2-1-.04.